

NORTH EAST LINCOLNSHIRE SAFEGUARDING CHILDREN BOARD  
**HARMFUL SEXUAL BEHAVIOUR**

## CONTENTS

1. Definition
2. Risks and Features to be Aware of
3. Indicators
4. Protection & Action to be Taken
5. Issues
6. Further Information

## 1. DEFINITION

Harmful sexual behaviour involves one or more children engaging in or being engaged by others in any kind of sexual activity or sexual act that is inappropriate for their age, understanding and/or stage of development.

These behaviours and activities can range from using sexually explicit words that may indicate inappropriate knowledge and experience, to full penetrative sex with other children or adults that could be harmful to either party; that may be illegal and may, dependent on the age of the child or young person, result in criminal offences being committed.

Young people (below the age of eighteen years) who engage in any form of sexual activity with another individual, over whom they have power by virtue of age, emotional maturity, gender, physical strength or intellect (and where the other individual in this relationship may have suffered harm), may also be the perpetrator or victim of sexual exploitation and betrayal of trust.

Sexual activity includes sexual intercourse (oral, anal or vaginal), sexual touching, exposure of sexual organs, showing or being exposed to pornographic material, exhibitionism, voyeurism, obscene communication, frottage, fetishism and talking in a sexualised way that is distressing or harmful to others. We should also consider any form of sexual activity with an animal and where a young person sexually abuses an adult as potentially harmful to both the perpetrator and the victim.

Sexualised behaviours that are harmful are considered to fall outside of what would be deemed to be safe and or healthy for the young person or child/ren involved.

Sexually harmful behaviours may and are often likely to include elements of:

- Coercion;
- Secrecy;
- Power imbalance possibly involving significant difference in age and developmental factors;
- Degradation and threats;
- Compulsive behaviours;
- Age inappropriate knowledge or experience;
- Use of bribes, gifts and removal of inhibitors, for instance through the use of drugs or alcohol.

## 2. RISKS AND FEATURES TO BE AWARE OF

- It is estimated that up to two thirds of contact Sexual Abuse is committed by peers;
- History of Abuse, Neglect and especially sexual abuse, can contribute to a child displaying harmful sexual behaviour; and increases their propensity to becoming a perpetrator of harmful sexualised behaviour and youth offending;

## NORTH EAST LINCOLNSHIRE SAFEGUARDING CHILDREN BOARD

- A large proportion of children and young people who behave in a harmful sexualised manner suffer from learning difficulties and language and communication difficulties;
- All children, involved in inappropriate sexualised behaviour - including the instigator of the behaviour, need to be viewed as victims;
- Children have greater access to information about sex through technology and this has had an impact on their attitudes to sex and sexual behaviour;
- Children with harmful sexual behaviours who receive adequate treatment are less likely to go on to commit abuse as an adult compared to children who receive no support;
- Denial of sexualised behaviour in children is not a barrier to successful interventions and is not a predictor of the risk or likelihood of 're-offending';
- Incidents of harmful sexual behaviour should be dealt with under the specific child protection procedures that recognise both the child protection and safeguarding needs of the victim and potentially criminal element to the behaviour. There should be a coordinated approach between the agencies;
- The needs of the children and young people should be considered separately from the needs of their victims;
- An Assessment should recognise that areas of unmet developmental needs, attachment problems, special educational needs and disabilities may all be relevant in understanding the onset and development of abusive behaviour;
- The family context is also relevant to understanding behaviour and assessing risk.

### 3. INDICATORS

Warning There are no definitive diagnostic indicators in personal or family functioning that indicate a pre-disposition towards sexual offending although the following characteristics have been found in the background of some young people who sexually offend:

- Attachment disorders - poor nurturing and parental guidance;
- Domestic Violence and Abuse;
- Previous sexual victimisation - a younger age at the onset of the abuse is more likely to lead to sexualised behaviour;
- Social rejection and loneliness;
- Poor empathy skills;
- Learning disability;
- Exposure to sexualised behaviour in adults or exposure to sexualised material such as pornography and e-communications with predatory adults;
- Skewed boundaries and dysfunctional roles and relationships within families.

Many of these factors exist alongside typical family environments where other forms of abuse are present, particularly when families have been exposed to sexual offending or lack of age appropriate and sexual boundaries.

There is a significant cohort of young people who display this behaviour who have varying levels of learning and social developmental needs. Their needs must be carefully assessed as some assessment tools are unsuitable and not geared towards individual ability or experience. Also, in most cases any assessment and intervention will need to be extended and involve a high degree of coordination between agencies.

It can be useful to think of sexual behaviour as a range or continuum from those behaviours that are developmentally and socially accepted to those that are violently abusive. (see **Children and Young People with Harmful Sexual Behaviours**).

Most healthy sexual behaviour can be characterised by:

## NORTH EAST LINCOLNSHIRE SAFEGUARDING CHILDREN BOARD

- Mutuality (Children of a similar developmental and chronological age);
- Absence of coercion in any form (bullying, emotional blackmail, fear of the consequences);
- Absence of emotional distress.

Additionally, sexual behaviour which seems compulsive, is repeated in secrecy and continues after interventions from parents or carers, is a cause for concern.

The **Brook Traffic Light Tool** may also be useful in distinguishing between 'normal' age-appropriate behaviour and behaviour which causes concern.

### 4. PROTECTION AND ACTION TO BE TAKEN

Where Incidents of harmful sexual behaviour come to light, either through discovery or disclosure, which may be third-party or second-hand information. Indications that sexual abuse may be an issue can sometimes arise out of health issues and medicals for unconnected reasons. The source and details provided should be accurately recorded by the person receiving the initial account.

Concerns about the behaviour and the welfare and safety of the child/ren should be referred to Children social care as set out in the Referrals Procedure.

Where the referral meets the safeguarding threshold, children's social care will undertake an assessment and there will be an interagency strategy meeting where Section 47 is indicated. This will always be a consideration if the concerns are that any child has suffered, or a child or children are likely to suffer, significant harm.

Where a suspected perpetrator is a child, consideration should also be given to whether or not they may be victims of abuse and whether they have safeguarding needs in their own right and or should be subject to child protection investigations.

The Strategy Discussion/Meeting is a forum for analysing risk, sharing background information on the young people and planning further action. In addition to police and children's social care, schools, Youth Offending services or any other agency with significant contact to any of the young people should also be invited to the meeting where appropriate before a decision is made regarding S47 investigation and enquiries being undertaken.

The strategy meeting should consider:

- Issues of child and public protection, including a clear understanding and description of any alleged incident;
- An assessment of the child/young person's needs, and the need for further specialist assessment;
- The vulnerability of the child who is the alleged perpetrator of abuse;
- The roles and responsibilities of child welfare and criminal justice agencies; The potential need to refer through to the Harmful Sexual Behaviour Panel for consideration to assess for a specialist or AIM assessment and/or intervention;
- Any on-going safety issues for all of the young people involved.

The context of the behaviour and background of the young people and their family is an important factor in determining next steps. Where there is no requirement to hold a formal strategy meeting, it is still good and useful practice to hold a multi-agency planning meeting with the child and family to consider the needs of the child involved. For this to happen there should be consent sought from the child and his or her family prior to arranging further meetings.

## NORTH EAST LINCOLNSHIRE SAFEGUARDING CHILDREN BOARD

Specialist opinion may be required to inform the assessment from those providing specialist treatment services for young people who sexually harm others and consideration given to referring to the Harmful Sexual Behaviour Panel.

### **THE LOCAL AUTHORITY HARMFUL SEXUAL BEHAVIOUR PANEL**

This will be held monthly and will consider the need to further assess the case, including where appropriate an AIM assessment and/or consider the need for intervention through HSB protocol and procedure.

Where there are concerns that the alleged abuser is also a victim of abuse consideration should be given to convening a Child Protection Conference if the young person is deemed to have suffered, or is likely to suffer, significant harm.

Where a child protection conference is convened the multi-agency meeting could be incorporated into it in order to avoid repeat meetings. The child protection conference will therefore need to address the needs of the child/young person both as an abuser and as a victim, and this should be made clear at the outset.

In cases where the threshold is met, a meeting should be convened under the Multi-Agency Public Protection Arrangements (MAPPA) to consider public protection matters, risk management and safety.

Following the investigation, if the decision is made to engage the young person in further work, it is important that these discussions take place as soon after the investigation as possible. Successful engagement and positive outcomes with families and young people significantly diminishes if there is a time delay in conducting assessments, recognising the needs and arranging specialist intervention.

## **6. ISSUES**

Risk Young people may be in denial about having a problem with their sexual behaviour and this may be supported by parents or other family members who do not want to confront the possibility of their child behaving in this way or being at risk of becoming a 'sex offender'. There may also be hidden concerns that revelations about the child may indicate concerns about parenting or about other sexual activity within the family or wider networks.

There is often no legal requirement for the child or family to accept help and it may be easier to ignore the problem than confront it. This is a common response to this issue, so practitioners will need to be familiar with the proposed intervention if they are to encourage anyone to accept it.

Offers of further work may be helpfully framed as an opportunity to understand how the young person came to be in a position where their behaviour could be considered to be abusive. Parents and carers may also be resistant to intervention that may implicate them or other adults in being the source of the behaviours, or being involved in sexual abuse and potential criminal acts or actual offending.

The Harmful Sexualised Behaviour Protocol and Procedure for NELC allows consideration for further work with the child/young person and considers the best route to be taken for that work to be completed in partnership with the child / young person and their family.

Other than in abusive home environments, support of parents and carers is extremely helpful in promoting engagements and successful outcomes. Parents need to be informed about the program to the extent that they are aware that sexually explicit conversations will take place, also they may be asked to speak to their child about sexual issues. They may also be asked to model appropriate and respectful sexual attitudes, behaviours and language.

## NORTH EAST LINCOLNSHIRE SAFEGUARDING CHILDREN BOARD

Evidence suggests that young people 'take on' and 'internalise' labels, and therefore to describe a young person only as a 'sex offender' or 'young abuser' may impact on their motivation and responsiveness in both assessment and treatment, leaving them feeling they cannot change.

Why anyone offends sexually is a complex question. One popular model which seeks to organise thinking around this topic is known as Finkelhor's Four Pre-conditions to Sexual Abuse, which suggests that four pre-conditions should be in place before an abusive act takes place. Interruption at any stage may prevent abuse taking place.

The stages are:

1. Motivation to sexually abuse – this can arise from a number of sources which vary with the individual;
2. Overcoming internal inhibitions – most young people who sexually abuse are aware of the taboos against this behaviour, yet because of their experiences or a specific set of circumstances, they can overcome these;
3. Overcoming external inhibitions – this can include grooming the victim and involve creating the physical opportunity to commit the offence;
4. Overcoming the resistance of the child – the offender will employ a variety of methods to commit the offence and equally important keep the victim quiet. These may include bribery, threats or other forms of coercion.

Exploring behaviour using this model may help open up discussion and avoid the pitfalls of falling into asking too many "why" questions. Instead, open questions should be used such as "tell me", "explain to me", "describe to me".

Delays in completing criminal investigations need not necessarily delay referral for specialist help. There is often a significant delay between completing enquiries and a decision being made about whether the police intend to prosecute. A programme of work can usually be agreed with police and Crown Prosecution Service with the proviso that the victim and specific incidents are not discussed and that any further evidence or information emerging pertinent to safeguarding or criminal matters is shared in a timely manner.

See also: **NELSCB Harmful Sexualised Behaviour Practice Guidance & Procedure.**

## 6. FURTHER INFORMATION (LINK)

**Sexually Harmful Behaviour - NSPCC research briefing**

**Child's Play? Preventing Abuse Among Children and Young People (Stop It Now publication)**

**Harmful sexual behaviour among children and young people (NICE 2016)**

**Provision of Therapy for Child Witnesses Prior to a Criminal Trial (CPS)**